

W. G. A.

## AGENDA COVER MEMO

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**DATE:** March 16, 2005  
**TO:** Lane County Board of Commissioners  
**FROM:** Public Works, Engineering Administration  
**PRESENTED BY:** Sonny P. A. Chickering, County Engineer

**AGENDA  
ITEM TITLE:** ORDER \_\_\_\_\_/IN THE MATTER OF APPROVING A PROJECT DESIGN CONCEPT FOR JASPER-LOWELL ROAD AT MP 10.564 TO MP 10.826 BASED ON THE DESIGN CONCEPT IN EXHIBIT B AND AUTHORIZING STAFF TO PREPARE A RIGHT-OF-WAY PLAN NECESSARY TO CONSTRUCT THE ROAD, PURSUE ALL NECESSARY PLANNING ACTIONS AND PREPARE PLANS AND SPECIFICATIONS FOR IMPROVEMENT OF SAID ROAD.

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### I. MOTION

THAT THE RESOLUTION AND ORDER BE ADOPTED APPROVING A PROJECT DESIGN CONCEPT FOR JASPER LOWELL ROAD MP 10.564 TO MP 10.826 BASED ON THE DESIGN CONCEPT IN EXHIBIT B AND AUTHORIZING STAFF TO PREPARE A RIGHT-OF-WAY PLAN NECESSARY TO CONSTRUCT THE ROAD, PURSUE ALL NECESSARY PLANNING ACTIONS AND PREPARE PLANS AND SPECIFICATIONS FOR IMPROVEMENT OF SAID ROAD.

### II. ISSUE OR PROBLEM

The purpose and need of this community development project is to provide improved pavement surface conditions and improved pedestrian facilities. The City of Lowell will also be replacing existing sanitary sewer and water line, while the road is being reconstructed.

Board approval of the project design concept is requested. Construction is planned for the summer of 2005.

### III. DISCUSSION

#### A. Background.

Jasper-Lowell Road is classified as an Urban Major Collector inside the City of Lowell Urban Growth Boundary (UGB), and it serves as a connection between Highway 58 and the City of Lowell. It continues through Lowell going north to serve the Winberry Creek and Fall Creek resource and recreational areas. From the intersection of Place Road and Fall Creek Road, Jasper-Lowell Road travels northwest to the town of Jasper and on to the City of Springfield. The limits of the

project are from the intersection of Pioneer Street at the North end of the project extending south toward Dexter Lake, a section of about 0.5 miles.

This project is identified in the County's Capital Improvement Program (CIP) under the "Community Development Road Improvement Assistance Program". The project was initially limited to surface rehabilitation, however, the City of Lowell requested the County also improve pedestrian facilities as a part of the work. Construction is scheduled for the 05/06 fiscal year, and the current estimated cost is \$625,000, including \$150,000 for water and sewer improvements to be paid by the City of Lowell.

The Board Order would authorize the County Administrator to execute an Intergovernmental Agreement to recover costs associated with the City water and sewer improvements.

**B. Analysis.**

Three project options were analyzed to determine the most appropriate and cost effective design for this segment of Jasper-Lowell Road. The preferred option includes maintaining the current alignment and rehabilitating the asphalt between the existing curbs, establishing a 36-foot curb to curb paved road with centerline. The project does not include marked bike lanes. Jasper-Lowell Road from Highway 58 to Moss Street will function as a shared roadway, which is consistent with the road section on either end of the project limits as well as public testimony. Sidewalks will be replaced on both sides, and on the west side, extended south to better serve pedestrian traffic. The extension of the sidewalk was requested by the City of Lowell to provide safe pedestrian access to Dexter Lake. Currently, pedestrians walk to the end of the existing sidewalk and either walk behind the curb on uneven ground or on the road.

The LTD bus stops in Lowell are located outside of the project limits, so no bus stop facilities will be provided within the project area. A discussion of all the project options considered begins on page 4 of the Design Concept (Exhibit B).

The Roads Advisory Committee held a public hearing on this matter on December 1, 2004. This was preceded by a public open house held by Lane County Public Works staff on October 20, 2004 in the City of Lowell. The preferred option was chosen based on public testimony with respect to local conditions and the anticipated use of Jasper-Lowell Road. The RAC unanimously approved the recommended Design Concept at their January 26, 2005 meeting. During the 30-day review period, where the public was able to comment on the Recommended Design Concept, no new comments were received. The 30-day review period ended on February 27, 2005.

County staff is recommending that assessments as provided for in Lane Code 15.600 - 15.645 be waived. Research conducted by the Right of Way Management Section has determined that existing curbs, gutters and sidewalks in the project area meet the criteria to receive full credit against any costs of replacement. In addition, the total cost of levying assessments along the length of the project, including engineering and administrative costs are anticipated to exceed the amount that could

be collected. It is therefore in the best interest of the public that liens not be levied for assessable improvements in connection with this project.

Discussion of the major public issues begins on page 4 of the Design Concept (Exhibit B). The public process record, including original written comments and recorded oral testimony, can be found in Attachment 1 to Exhibit B.

**C. Alternatives/Options.**

- 1) Approve the Order authorizing construction of the Jasper-Lowell Road Community Development project in accordance with the Design Concept (Exhibit B).**
- 2) Modify the recommended design concept.**
- 3) Terminate the project.**

**D. Recommendation.**

Alternative/Option 1 - Approve the Order authorizing construction of the Jasper-Lowell Road project in accordance with the Design Concept (Exhibit B).

**IV. IMPLEMENTATION/FOLLOW-UP**

Staff will inform the residents and interested parties of the Board's action.

**ATTACHMENTS**

Board Order with Exhibits:

- A – List of properties from which project right-of-way may be acquired
- B – Jasper-Lowell Road Design Concept and Findings  
Attachment 1 to Exhibit B – Public Record

IN THE BOARD OF COMMISSIONERS OF LANE COUNTY  
STATE OF OREGON

**ORDER NO.** ( IN THE MATTER OF APPROVING A PROJECT DESIGN  
( CONCEPT FOR JASPER-LOWELL ROAD AT MP 10.564  
( TO MP 10.826 BASED ON THE DESIGN CONCEPT IN  
( EXHIBIT B AND AUTHORIZING STAFF TO PREPARE A  
( RIGHT-OF-WAY PLAN NECESSARY TO CONSTRUCT  
( THE ROAD, PURSUE ALL NECESSARY PLANNING  
( ACTIONS AND PREPARE PLANS AND SPECIFICATIONS  
( FOR IMPROVEMENT OF SAID ROAD. PROJECT TO BE  
( FUNDED BY THE COMMUNITY DEVELOPMENT FUND IN  
( THE CIP.

**WHEREAS**, improvement of Jasper-Lowell Road at MP 10.564 to MP 10.826 has been approved for funding through adoption of the FY 2004-05 through FY 2008-09 Capital Improvement Program; and

**WHEREAS**, Lane Manual 15.580 establishes a process for citizen involvement for individual road improvement projects; and

**WHEREAS**, a public hearing was held by the Roads Advisory Committee on December 1, 2004 to consider improvement of this portion of Jasper-Lowell Road; and

**WHEREAS**, on January 26, 2005 the Roads Advisory Committee reviewed the public record and the report prepared by County staff, and adopted recommendations and findings specifying a design concept for Jasper Lowell Road at MP 10.564 to MP 10.826; and

**WHEREAS**, the recommendations and findings were mailed to property owners for their review within the project area; and

**WHEREAS**, the Board considered the Roads Advisory Committee's recommendation on March 16, 2005; and

**WHEREAS**, the Board has determined it is necessary and in the public's interest to acquire fee or other interests in certain properties, as listed in EXHIBIT A, attached hereto and made a part here of, from owners and others as their interests may appear of record to serve the needs of Lane County, and that the public welfare will be benefited by the improvement of said public improvement and the Board being fully advised; and

**WHEREAS**, in the matter of assessment, there are currently existing curbs, gutters, sidewalks and driveways that meet the current criteria that allow full credit against assessable costs in connection with this project, sidewalk is 82 percent of the project length while curb, and gutters are 100 percent of the project length; and

**WHEREAS**, the costs of levying assessments along the length of the project, including engineering and administrative costs and for calculating credit for existing improvements are anticipated to exceed the amount that could be collected, and it is therefore in the best interest of the public that liens for assessable improvements in connection with this project not be levied; and

**WHEREAS**, the sidewalk, curbs and gutters along that portion of the project that do not have existing improvements be funded out of the Community Development Road Improvement Assistance grant allocated for this project; and

**WHEREAS**, the Board has concurred in the necessity of the improvement and believes that the proposed project is most compatible with the greatest public good and the least private injury; **NOW THEREFORE, BE IT**

**ORDERED**, that the Board approve the project design concept and findings identified in EXHIBIT B for the improvement of Jasper-Lowell Road at MP 10.564 to MP 10.826; **AND, BE IT**

**ORDERED**, that the Board delegates authority for determination of all other project design standards not identified in the design concept, and exceptions to design standards, to the County Engineer consistent with this Order; **AND, BE IT**

**ORDERED**, that the assessments, as provided for in Lane Code 15.600-15.645, associated with said project be waived; **AND, BE IT**

**ORDERED**, that staff prepare a right-of-way plan necessary to construct the road; pursue all necessary planning actions; acquire right-of-way and prepare plans and specifications for improvement of Jasper Lowell Road, pursuant to this order; **AND, BE IT**

**ORDERED**, that the County Administrator is hereby authorized to execute an Intergovernmental Agreement for recovery of utility work costs and any other agreements needed for the completion of said project; **AND, BE IT**

**ORDERED**, that under authority granted in ORS Chapter 35 and consistent with ORS Chapter 281, that there exists a necessity to acquire and immediately occupy real property in order to improve Jasper-Lowell Road to serve the needs of Lane County for the general use and benefit of Lane County; **AND, BE IT**

**RESOLVED AND ORDERED**, that the Director of the Department of Public Works or the Director's representative is hereby delegated the authority to purchase the necessary real property in accordance with Lane Manual chapter 21 and to execute related instruments to accomplish the property acquisition. If Lane County is unable by negotiations to reach an agreement for the acquisition of the necessary real property rights, the Office of Legal Counsel of Lane County is hereby authorized to commence and prosecute in the Circuit Court of Lane County, in the name of Lane County, any necessary proceedings for the condemnation and immediate possession of necessary real property rights and for the assessment of damages for the taking thereof.

**DATED** this \_\_\_\_\_ day of \_\_\_\_\_ 2005.

\_\_\_\_\_  
Chair, Lane County Board of Commissioners

3-7-05

*Wen Kull*

IN THE MATTER OF APPROVING A PROJECT DESIGN CONCEPT FOR JASPER-LOWELL ROAD AT MP 10.564 TO 10.826 BASED ON THE DESIGN CONCEPT IN EXHIBIT B AND AUTHORIZING STAFF TO PREPARE A RIGHT-OF-WAY PLAN NECESSARY TO CONSTRUCT THE ROAD, PURSUE ALL NECESSARY PLANNING ACTIONS AND PREPARE PLANS AND SPECIFICATIONS FOR IMPROVEMENT OF SAID ROAD.

## EXHIBIT A

REAL PROPERTIES ALONG PROJECT LIMITS OF WHICH PORTIONS MAY BE  
ACQUIRED FOR PROJECT RIGHT-OF-WAY.

### JASPER-LOWELL ROAD IMPROVEMENT PROJECT – MP 10.564 – 10.826

Tax Map/Lot information based on Assessor's records.

<b>Parcel Number</b>	<b>Tax Lot Information</b>	<b>Account Number</b>	<b>Name and Address</b>
1381-01	19-01-14-23 TL #7400	0815793	SCHOOL DISTRICT #71 65 S PIONEER ST LOWELL, OR 97452-
1381-02	19-01-14-23 TL #9500	0816502	SCHOOL DISTRICT #9 65 S PIONEER ST LOWELL, OR 97452-
1381-03	19-01-14-24 TL #4001	1372901	CROCKER CRAIG M PO BOX 263 LOWELL, OR 97452-
1381-04	19-01-14-24 TL #4100	0816411	PORTER DIXIE C PO BOX 303 LOWELL, OR 97452-
1381-05	19-01-14-24 TL #4200	0816437	SWAIN DONALD F PO BOX 65 LOWELL, OR 97452-
1381-06	19-01-14-32 TL #1700	4148761	STIERS DENNIS D & ROBERTA L 428 CAYUSE PL LA CONNER, WA 98257-
1381-07	19-01-14-32 TL #1801	1409695	COUNTRYWIDE FUNDING 400 COUNTRYWIDE WAY SIMI VALLEY, CA 93065-
1381-08	19-01-14-32 TL #1400	0816759	U S GOVERNMENT PO BOX 2946 PORTLAND, OR 97208-

Friday, February 11, 2005

Page 1 of 3

**EXHIBIT A**

<b>Parcel Number</b>	<b>Tax Lot Information</b>	<b>Account Number</b>	<b>Name and Address</b>
1381-09	19-01-14-32 TL #1204	0816726	FIRST AMERICAN TAX SERVICE 400 N 34TH ST SUITE 301 SEATTLE, WA 98103-
1381-10	19-01-14-32 TL #1203	0816718	MEDLEN ROBERT ZANE & K L O 185 SUMMIT ST LOWELL, OR 97452-
1381-11	19-01-14-32 TL #2200	1460359	SILVERS SHARON M PO BOX 293 180 S PIONEER LOWELL, OR 97452-
1381-12	19-01-14-32 TL #2300	1460367	SILVERS RODNEY & MABEL SUE PO BOX 84 LOWELL, OR 97452-
1381-13	19-01-14-32 TL #1212	1696549	FINSEN ROBERT & JACQUELINE 9731 W AMBER TRAIL SUN CITY, AZ 85351-
1381-14	19-01-14-32 TL #1213	1696556	STARNER LINDA PO BOX 295 DEXTER, OR 97431-
1381-15	19-01-14-32 TL #1507	1462256	BOYLL TED D & EDWINA L 150 E SUMMIT ST LOWELL, OR 97452-
1381-16	19-01-14-32 TL #1504	1462264	BAYSINGER JEANNINE 129 S PIONEER LOWELL, OR 97452-
1381-17	19-01-14-32 TL #1506	1478179	COUNTRYWIDE FUNDING 400 COUNTRYWIDE WAY SIMI VALLEY, CA 93065-
1381-18	19-01-14-32 TL #1502	1462249	BARBOUR GEORGE E & DORIS J 239 S PIONEER ST LOWELL, OR 97452-

## EXHIBIT A

<b>Parcel Number</b>	<b>Tax Lot Information</b>	<b>Account Number</b>	<b>Name and Address</b>
1381-19	19-01-14-23 TL #4900	0815538	OWEN MARY PO BOX 158 LOWELL, OR 97452
1381-20	19-01-14-24 TL #2100	0816247	PHILLIPS TED G & J F E PO BOX 123 LOWELL, OR 97452



**LANE COUNTY BOARD OF COMMISSIONERS  
ADOPTED DESIGN CONCEPT AND FINDINGS**

**Jasper-Lowell Road Improvement Project  
MP 10.564 to MP 10.826  
Pioneer Street to Dexter Lake**

March 9, 2005

**BACKGROUND**

Jasper-Lowell Road is classified as an Urban Major Collector inside the City of Lowell Urban Growth Boundary (UGB), and it serves as a connection between Highway 58 and the City of Lowell. It continues through Lowell going north to serve the Winberry Creek and Fall Creek resource and recreational areas. From the intersection of Place Road and Fall Creek Road, Jasper-Lowell Road travels northeast to the town of Jasper and on to the City of Springfield. The limits of the project extend from the intersection of Pioneer Street at the North end of the project extending south toward Dexter Lake, a section of about 0.5 miles.

This project is identified in the County's Capital Improvement Program (CIP) under the "Community Development Road Improvement Assistance Program". The project was initially a surface rehabilitation project, however, the City of Lowell requested the County to also improve pedestrian facilities as a part of the project. Construction is scheduled for the 05/06 fiscal year, and the current estimated cost is \$625,000, including \$150,000 for water and sewer improvements to be paid by the City of Lowell.

**DESIGN CONCEPT & FINDINGS**

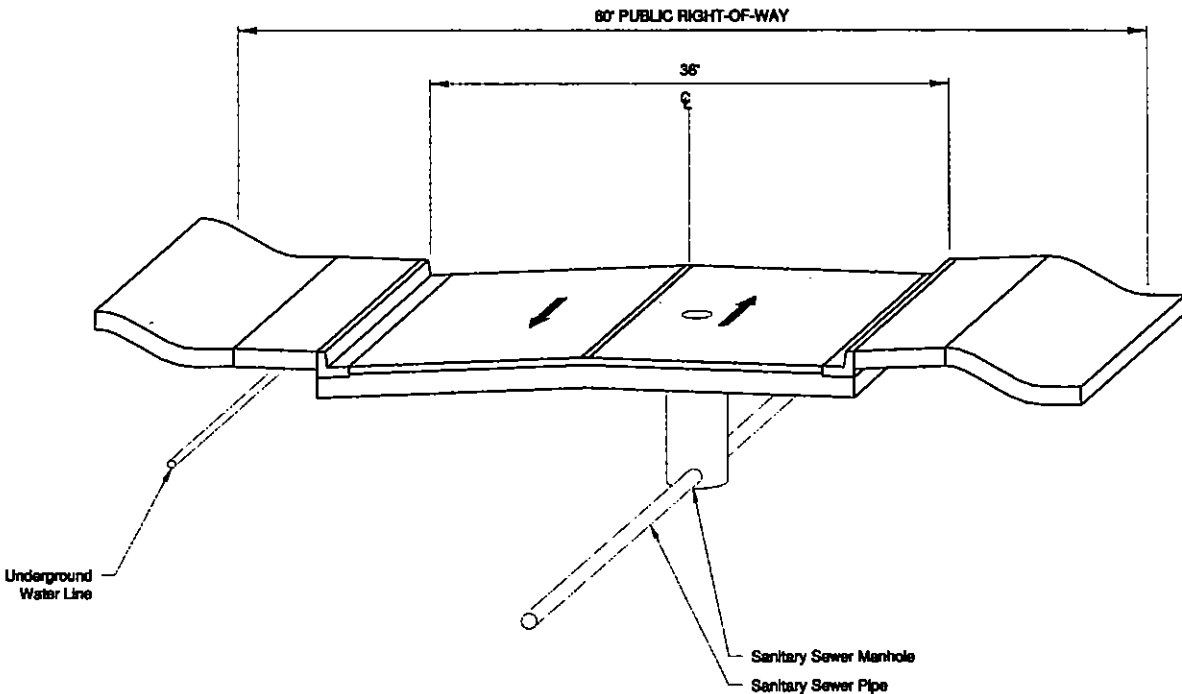
The Board of County Commissioners (BCC) adopts the following design concept and findings by Order No. \_\_\_\_\_, as recommended by the Roads Advisory Committee (RAC). This section gives a description of each element of the design concept. Where applicable, this is then followed by Findings that explain the rationale and intent behind each element.

• **Typical Section**

**Jasper-Lowell Road** – The roadway typical section will include urban facilities including curb, gutter, and sidewalk.

**2-Lane Urban Design**  
Pioneer Street to Dexter Lake

- 36-foot curb to curb paved road with centerline
- 5-foot wide curbside sidewalk (both sides)
- No striped bicycle lanes
- City Sanitary Sewer improvements
- City Water Line improvements



**Findings**

The recommended typical section is adequate to accommodate anticipated traffic volumes and alternative modes within this section of Lowell.

This design concept is consistent with the previous segment of Jasper-Lowell Road (M.P. 10.40 to M.P. 10.55) from Moss Street to Pioneer Street constructed by the County in the fall of 2002.

Lane County will continue to keep the same parking restrictions that currently exist on this segment of Jasper-Lowell Road.

- **Alignment**

No alignment changes are necessary or proposed.

- **Alternative Modes Accommodation**

The 36-foot paved surface will be shared by vehicular and bike traffic. Curbside sidewalks will be reconstructed to facilitate pedestrian travel and meet ADA standards. The existing sidewalk will be extended approximately 250-feet from the end of the existing sidewalk on the west side, to the end of the existing curb. An LTD bus route provides service between Lowell and Lane Community College and downtown Eugene. No bus turnouts are proposed for the project.

Findings

The project does not include marked bike lanes. Jasper-Lowell Road from Highway 58 to Moss Street will function as a shared roadway, which is consistent with the road section on either end of the project limits as well as public testimony.

Sidewalks will be replaced, and on the west side, extended south to better serve pedestrian traffic. The extension of the sidewalk was requested by the City of Lowell to provide safe pedestrian access to Dexter Lake. Currently pedestrians walk to the end of the existing sidewalk and either walk behind the curb on uneven ground or on the road.

The LTD bus stops in Lowell are located outside of the project limits, so no bus stop facilities are needed within the project area.

- **Right-of-Way**

The existing right-of-way width along Jasper-Lowell Road is 60 feet. Based on preliminary design, the project will remain within the existing right-of-way, with the exception of the acquisition of corner cuts at the intersection with Main Street. The corner cuts are needed to improve the turning radius for vehicles at this location, and to facilitate ADA sidewalk ramps.

- **Environmental**

There are no areas that have been identified as wetlands along the project. Except for minor deviations at the Main Street intersection, all road construction will take place within the existing right-of-way, and no environmental permitting is anticipated as part of the project.

- **Standards**

The project shall be designed in accordance with the 2004 American Association of State Highway and Transportation Officials (AASHTO) publication *A Policy On Geometric Design of Highways and Streets*. Traffic control, signing, and signal devices shall comply with the *Manual on Uniform Traffic Control Devices, Millennium Edition* and Oregon Supplements.

Findings

The project design complies with the above-mentioned engineering documents.

- **Design Speed**

The design speed for Jasper-Lowell Road is 30 mph. Design speed is used to determine the horizontal and vertical alignments, as well as spacing for the final signing, striping, and transitions. The posted speed will remain unchanged at 25 mph, and at 20 mph within the school zone.

- **Additional Design Exceptions**

The County Engineer is authorized to approve design standards and exceptions to design standards for features not specifically addressed in this document.

- **Policy Framework**

The project is subject to requirements of the Oregon Transportation Planning Rule (TPR) and the Lane County Transportation System Plan (TSP). Land use jurisdiction in the project area is the responsibility of the City of Lowell. The City does not have a separate Transportation System Plan.

Findings

Lane Code and the Lane County TSP provide for and support maintenance and preservation of the road system, as is the intent of the Jasper-Lowell Road project. Maintaining and preserving the physical integrity of the County road network is a primary goal of the Lane County TSP. The TSP is implemented, in part, through the Capital Improvement Program (CIP). The Jasper-Lowell Road project has been identified and advanced through the CIP public process, leading to creation of this design concept.

The project will comply with applicable land use and development requirements of the City of Lowell. Land use impacts are minimal as the project is rebuilding the road in the same footprint with existing design features.

Based on the findings of compliance above, the Board of Commissioners finds the project proposal meets the applicable planning requirements.

**MAJOR ISSUES - PUBLIC TESTIMONY**

Staff held an Open House public meeting in Lowell on October 20, 2004. The Roads Advisory Committee subsequently held a Public Hearing on the project on December 1, 2004. A total of 6 separate written and verbal comments were received. The RAC voted in favor of the Recommended Design Concept at their January 26, 2005 meeting. During the ensuing 30-day public review of the Recommended Design Concept, no new comments were received. The Board of County Commissioners reviewed this item at their regular meeting on March 9, 2005. The list of comments is summarized below with a Board of Commissioners response, when applicable.

**1. Do you support the improvement project as proposed? (6 comments)**

Support – 6                      Support with conditions – 2                      Do not support – 0

**2. Recommend centerline striping only.**

Based on public testimony and Board direction, the project will not include striping for bike lanes, consistent with existing conditions within the project limits as well as the connecting segments of Jasper-Lowell Road at either end of the project. Lane County does not encourage parking although some limited parking is currently available. Parking is at the discretion of Lane County.

In response to comments received at the October 20<sup>th</sup> Open House, three project options were considered as follows:

**Option 1 - (2) 18-foot shared travel lanes, 36 feet curb to curb. Estimated cost is \$475,000 plus \$150,000 for sewer and water for a total of \$625,000.**

This option is the recommended alternative.

**Option 2 – (2) 11-foot travel lanes, (2) 8-foot parking lanes, 38-foot curb to curb. Estimated cost is \$490,000 plus \$150,000 for sewer and water totaling \$640,000.**

This option addressed comments advocating on-street parking in the project area. Lane County typically does not provide parking on its major collector system. However, it is possible to allow parking if its need is warranted.

38-foot curb-to-curb design is not the intent of the project, the project concept is to replace existing road surface and sidewalk.

**Option 3 – (2) 11-foot travel lanes, (2) 6-foot bike lanes, (1) 8-foot parking lane, 46-foot curb to curb. Estimated cost is \$535,000.**

Option 3 would have required right of way acquisition; this option would not stay within the original scope or budget for the road improvements.

**3. Provide a sidewalk on the west side of Jasper-Lowell road from Summit Street to the beginning of the causeway. (2 comments)**

Two (2) written comments were made about extending the west sidewalk down to the Causeway. At the Open House, verbal comments were made by the City Administrator, and other attendees about being in favor of extending said sidewalk on the west side. The Board recommends extending the sidewalk from its southerly endpoint on the west side of Jasper-Lowell Road down to the causeway. This has been incorporated into the design concept accordingly. Pedestrian improvements past this point on the causeway are outside of the scope of this project.

**4. Widen the road to allow more room for truck traffic (1 comment).**

The typical section provides an 18-foot paved surface from curb to centerline. The Board feels this is adequate to accommodate truck traffic and optional parking. At the intersection with Main Street, corner cuts will be acquired and the curb radii increased to better accommodate the movement of turning vehicles. This will improve existing conditions for truck traffic.

**5. The School Principal expressed a need for a wide area in front of the school to be used as a drop off for students.**

The project proposal is to reconstruct the existing 36-foot improved section. This does not include right-of-way acquisition for road widening. The Board does not support road widening to include a drop-off area in front of the school as part of this project. It is beyond the scope and budget for this preservation project.

**6. At the Public Hearing one person (City Administrator) showed up to testify in favor of not providing bike lanes and focusing on more parking accommodations.**

See response above to issue number 2.

**ATTACHMENT 1 to  
Exhibit B**

**Public Record for  
Jasper-Lowell Road  
Community Development Project**

**First notification Letter to Residents & Interested Parties  
Second Notification Letter/Public Hearing Announcement to Residents & Interested Parties  
Notification of 30-Day Public Review Letter  
Letter (E-Mail) from the City of Lowell showing support for Pioneer Street Design Concept  
Public Comment Sheets  
December 1, 2004 Roads Advisory Committee Public Hearing minutes**



# LANE COUNTY

PUBLIC WORKS DEPARTMENT / 3040 North Delta Hwy. / Eugene, OR 97408  
Phone: (541) 682-6911 / Fax: (541) 682-8500

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October 13, 2004

**RE: Jasper-Lowell Road Reconstruction Project Open House**

To whom it may concern:

Lane County Public Works is planning a capital improvement project on Jasper-Lowell Road (Pioneer Road) within the City of Lowell. The project will reconstruct a section of the road from Dexter Lake to the intersection at West Boundary Road and match the existing road section with curb, gutter, sidewalks, and bike lanes. The project will improve the poor pavement condition and substandard road base. It is scheduled for construction in Summer 2005.

In order to inform residents and interested parties about the project, a public open house has been scheduled at the following time and location:

**Open House**

**Wednesday, October 20, 2004 - 5:30-7:30 PM**

**Lowell High School**

**65 S. Pioneer**

**Lowell**

Attendees may drop in during the Open House to gather information and see visual displays. Lane County Public Works staff will be available to answer your questions, and you will have the opportunity to submit written comments. At a later date, the design concept for the project will be presented to the Lane County Roads Advisory Committee, a citizen group that advises the Board of Commissioners. Ultimately, the design concept will be presented to the Board of Commissioners for their final approval.

We encourage you to attend the Open House. If you need more information, please contact me at (541) 682-6949.

Sincerely,

Mike Pattle

Capital Improvement Program Coordinator



# LANE COUNTY

PUBLIC WORKS DEPARTMENT / 3040 North Delta Hwy. / Eugene, OR 97408  
Phone: (541) 682-8911 / Fax: (541) 682-8600

November 22, 2004

**RE: Jasper-Lowell Road Public Hearing**

To whom it may concern:

There will be a public hearing before the Roads Advisory Committee regarding the Jasper-Lowell Community Development improvement project at the following time and location:

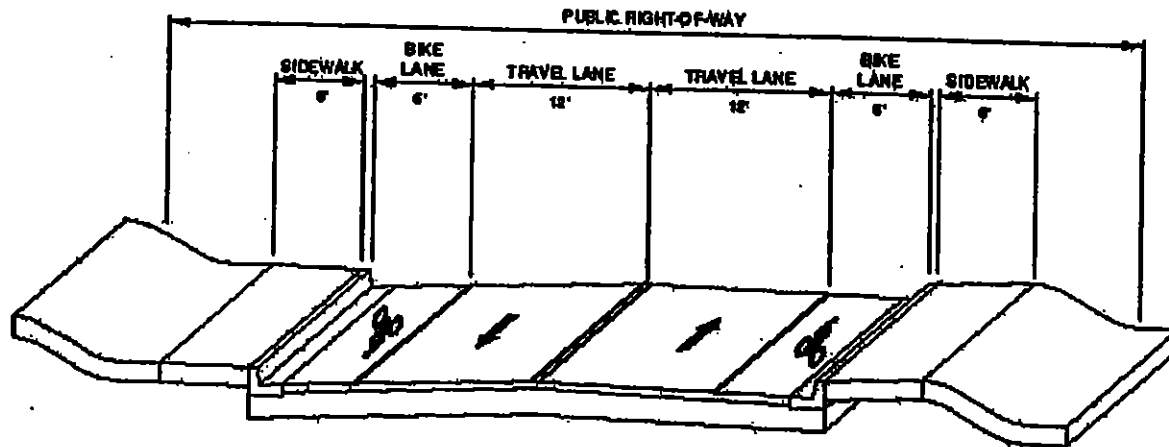
**Wednesday, December 1, 2004 - 6:30 PM**

**Lane County Public Works  
Operations Building - Goodson Room  
3040 N. Delta Highway, Eugene**

The public hearing is an opportunity for the public and interested parties to provide testimony about the project. The design concept will be presented before the public hearing opens.

Within the City of Lowell, the project will reconstruct a section of the road from Dexter Lake to the intersection at West Boundary Road. Lane County staff is recommending the road segment be reconstructed as shown in the typical section below, consisting of two 12-foot travel lanes and two 6-foot bike lanes for a 36-foot paved road surface from curb to curb. This would also include two 5-foot curbside sidewalks on both sides of the road. Lane County staff is considering extending the sidewalk on the west side of the road to the causeway.

*No Scale*



The project is scheduled for construction in the summer of 2005, with an estimated cost of \$470,000. Travelers may experience some delay during the construction period with flaggers regulating traffic; however, we anticipate that the road will remain open to through traffic.



To date, we have received six written public comments regarding the project. Written comments may be sent or emailed to Mike Pattle, Lane County Public Works, 3040 N. Delta Hwy, Eugene, Oregon 97408 or [mike.pattle@co.lane.or.us](mailto:mike.pattle@co.lane.or.us).

Upon approval of the design concept by the Roads Advisory Committee, it will then be sent to residents and interested parties for a 30-day review and comment period before the item is presented to the Board of County Commissioners.

If you need more information, please contact me at (541) 682-6949

Sincerely



Mike Pattle  
Capital Improvement Coordinator  
Transportation Planning



# LANE COUNTY

PUBLIC WORKS DEPARTMENT / 3040 North Delta Hwy. / Eugene, OR 97408  
Phone: (541) 682-6911/ Fax: (541) 682-8500

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**NOTIFICATION OF 30 DAY PUBLIC REVIEW  
FOR THE RECOMMENDED DESIGN CONCEPT AND FINDINGS  
JASPER-LOWELL ROAD IMPROVEMENT PROJECT  
MP 10.564 TO MP 10.826  
PIONEER STREET TO DEXTER LAKE**

January 28, 2005

Dear Property Owner or Interested Party:

On January 26<sup>th</sup> 2005, Lane County's Roads Advisory Committee (RAC) publicly considered and approved a design concept for Jasper-Lowell Road. According to County procedures for public involvement, the Roads Advisory Committee "Recommended Design Concept and Findings" (enclosed) is now being mailed to abutting property owners and interested parties for review and comment.

The recommended design concept was presented to the RAC on December 1, 2004 at the public hearing. The RAC made no changes to the design concept as it was presented. The design concept involves replacing and matching the existing 36-foot road surface with centerline only. The sidewalks on both sides will be replaced with a 5-foot curbside sidewalk with ADA sidewalk ramps. City sanitary sewer and water line improvements will also be part of the improvements. The Recommended project design details are provided in the attached document, along with the public comment record.

### **Comment Period and Appeal Process**

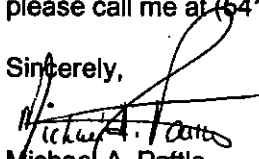
You have the opportunity to provide comment regarding the attached "Recommended Design Concept and Findings." If the design concept receives general approval from abutting property owners, the document will be presented to the Board of County Commissioners (BCC) for approval and adoption. Upon adoption, Lane County will be authorized to proceed with more detailed project design and right-of-way acquisition, with a construction target of Summer 2005. However, if within this comment period, over fifty percent of adjacent landowners of record along the proposed project object, in writing, to the RAC's "Recommended Design Concept and Findings", the BCC will hold its own public hearing before making a final decision. The comment period ends at 5:00 pm **30 days** from the date of this letter, or on **February 27, 2005**. If that date falls on a holiday or weekend, the comment period will end on the next business day. Comments should be mailed to:

Lane County Public Works  
Attn: Michael A. Pattle  
3040 North Delta Highway  
Eugene OR 97408-1696

Or Email: [mike.pattle@co.lane.or.us](mailto:mike.pattle@co.lane.or.us)

Maps and drawings describing the proposed improvement project are available for review at the Lane County Public Works address above. Should you have any questions, or need additional information, please call me at (541) 682-6949.

Sincerely,

  
Michael A. Pattle  
Engineer Associate

*Encl: West Boundary Road Recommended Design Concept and Findings*


The Register-News  
**CALL FOR PROOF**  
**APPROVAL OR CONNECTION**  
 by \_\_\_\_\_ the day prior to publication  
**588-2277**  
 OF PARKS AND RECREATION

**Public Hearing**

*Jasper-Lowell Road Reconstruction Project*

**Wednesday, December 1 - 6:30 p.m.**

Lane County Public Works, Operations Mgr., Goodson Rm.  
 3040 N. Delta Hwy., Eugene



A Public Hearing is scheduled before the Roads Advisory Committee to gather testimony regarding reconstruction of Jasper-Lowell Road (Pioneer Road) within the City of Lowell. The project limits are from Dexter Lake to the intersection at West Boundary Road, and it is scheduled for construction in the Summer of 2006. The project design concept will be presented before the public hearing opens.

If you need additional information or would like to submit comments, please contact

**Mike Pattle at (541) 682-6949 or  
 mike.pattle@co.lane.or.us**

## **PATTLE Mike A**

---

**From:** SPIES Chuck (SMTP)  
**Sent:** Monday, February 28, 2005 8:13 AM  
**To:** PATTLE Mike A  
**Subject:** FW: Support for Pioneer Street Design Concept.

Chuck Spies  
City Administrator

City of Lowell  
PO Box 490  
107 E Third  
Lowell, OR 97452  
PH: (541) 937-2157

-----Original Message-----

From: City Of Lowell [mailto:spiescf@lowell-or.gov]  
Sent: Friday, February 25, 2005 3:55 PM  
To: 'mike.a.pattle@co.lane.or.us'  
Subject: Support for Pioneer Street Design Concept.

Mike,

I will be unable to attend the meeting at which the Board of Commissioners will approve your design concept for the Pioneer Street Project. This e-mail is to reiterate the City of Lowell's support for the design concept you are proposing, including the construction of a new sidewalk extension on the west side of the street on the south end of the project. The City concurs that assessments for this portion of new sidewalk is inappropriate because of the federal ownership of the adjoining property, but that it is needed to continue pedestrian access to the Dexter Reservoir causeway.

The City requested, supports and concurs in your recommendation that bike lanes not be marked and that instead, short term parking be allowed along certain sections of the street. That has been the historic use of the shoulder area of the street, with vehicles routinely parallel parking for visits to the Lowell High School and Forest Service/Corp of Engineers complex.

The City of Lowell thanks you and the public works staff for their work on this project and for the ability to team with the County to complete the City water and sewer construction required in conjunction with the road project. We are ready to sign the Intergovernmental Agreement with the County as soon as it is finalized.

If the Board of Commissioners has any questions relating to the City's support for your proposed design, please provide them a copy of this e-mail, otherwise, I believe we have made our project recommendations and support known in the public record of the open house and the hearing before the Roads Advisory Committee.

Chuck Spies  
City Administrator

City of Lowell  
PO Box 490  
107 E Third  
Lowell, OR 97452

PH: (541) 937-2157

02

# COMMENT SHEET



Instructions: **PRINT** legibly, the information requested below. **Read** and answer all questions appropriately. **Return** this comment sheet during today's public meeting or no later than Friday November 5, 2004 to Mike Pattle, CIP Coordinator, at Lane County Public Works Dept., 3040 N. Delta Hwy., Eugene, OR 97408-1696. For more information, call (541) 682-8949.

**PROJECT:** Jasper-Lowell Road Improvement

Name Rodney O. Silvers

Address 132 S. Pioneer / P.O. Box 84

Mailing Address Lowell OR.

Phone 541-937-2796

1. In general, do you support the improvement of Jasper-Lowell road?  
(Marking "Do Not Support" indicates support for "No-Build" design alternative)

Yes

Support with conditions  
(please explain in Comments section)

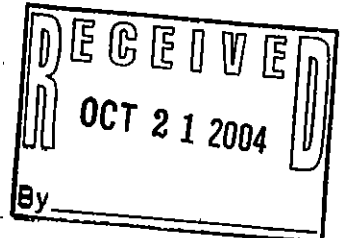
Do Not Support  
(please explain in Comments section)

2. Is there another option you feel we should consider? Please explain below.

Comments:

I FEEL ROAD SHOULD BE ENLARGED TO ALLOW MORE ROOM FOR TRUCK TRAFFIC SAFELY - SIDE WALK S/PB RUN TO LAKE AT LEAST ON ONE SIDE OF ROAD FOR SAFETY OF FOOT TRAFFIC.

(continue on back)



03

# COMMENT SHEET



Instructions: **PRINT** legibly, the information requested below. **Read** and answer the question appropriately. **Return** this comment sheet during today's public meeting or no later than Friday December 10, 2004 to Mike Pattie at Lane County Public Works Dept., 3040 N. Delta Hwy., Eugene, OR 97408-1696. For more information, call (541) 682-6949.

**PROJECT:** Jasper-Lowell Rd.

Name CHUCK SPIES - LOWELL CITY ADMINISTRATOR

Address P.O. BOX 490

Mailing Address LOWELL, OR 97452

Phone 937-2157

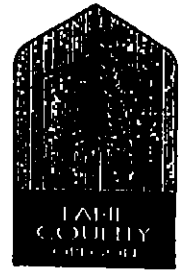
1. In general, do you support the improvement of Jasper-Lowell Rd.?
- |  |                                     |  |   |
|--|-------------------------------------|--|---|
|  | <b>Support</b>                      | <b>Support with conditions</b><br>(please explain in Comments section) | <b>Do Not Support</b><br>(please explain in Comments section) |
|  | <input checked="" type="checkbox"/> | <input type="checkbox"/>   | <input type="checkbox"/>                                      |

Comments: REQUEST 11' TRAVEL LANES AND  
7' PARALLEL PARKING (SHORT TERM) VICE  
BIKE LANES THAT ARE NOT COLLECTED  
AT EITHER END.

REQUEST EXTENSION OF THE WEST  
SIDEWALK SOUTH TO THE RESERVATION  
CAUSEWAY TO SUPPORT FUTURE  
PERSONAL IMPROVEMENTS TO THE  
CAUSEWAY.

(continue on back)

# COMMENT SHEET



Instructions: **PRINT** legibly, the information requested below. **Read** and answer all questions appropriately. **Return** this comment sheet during today's public meeting or no later than Friday November 5, 2004 to Mike Pattie, CIP Coordinator, at Lane County Public Works Dept., 3040 N. Delta Hwy., Eugene, OR 97408-1696. For more information, call (541) 682-6949.

**PROJECT:** Jasper-Lowell Road Improvement

Name Jeannine Baysinger

Address 129 S. Pioneer

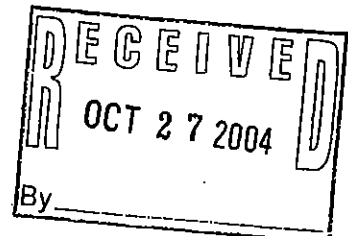
Mailing Address Lowell, OR 97452-9721

Phone 541-937-4240

	Yes	Support with conditions (please explain in Comments section)	Do Not Support (please explain in Comments section)
1. In general, do you support the improvement of Jasper-Lowell road? <small>(Marking "Do Not Support" indicates support for "No-Build" design alternative)</small>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

2. Is there another option you feel we should consider? Please explain below.

Comments: We would like to have a sidewalk down the west side of Pioneer at least to the end of the houses and a wider walkway (continue on back)



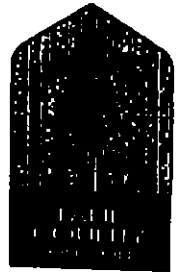


on the west side to the covered  
bridge. We have alot of pedestrian  
traffic up and down the road, especially  
in the summer.

Thank you,

Jeanine Baysinger

**COMMENT SHEET**



Instructions: **PRINT** legibly, the information requested below. **Read** and answer all questions appropriately. **Return** this comment sheet during today's public meeting or no later than Friday November 5, 2004 to Mike Pattie, CIP Coordinator, at Lane County Public Works Dept., 3040 N. Delta Hwy., Eugene, OR 97408-1698. For more information, call (541) 682-8849.

**PROJECT:** Jasper-Lowell Road Improvement

Name LIZ HAHN

Address 40170 LITTLE FALL CREEK ROAD

Mailing Address SAME

Phone 541) 747-4098

1. In general, do you support the improvement of Jasper-Lowell road?  
(Marking "Do Not Support" indicates support for "No-Build" design alternative)

Yes

Support with conditions  
(please explain in Comments section)

Do Not Support  
(please explain in Comments section)

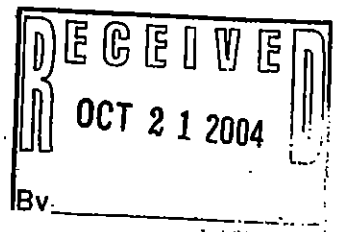
2. Is there another option you feel we should consider? Please explain below.

Comments:

I AM GLAD TO HEAR OF THE IMPROVEMENT PROJECT HERE IN LOWELL.

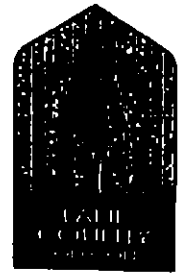
IT IS AN EXCELLENT IDEA AND I AM VERY SUPPORTIVE OF THIS LOCAL PROJECT.

(continue on back)



20

# COMMENT SHEET



Instructions: **PRINT** legibly, the information requested below. **Read** and answer all questions appropriately. **Return** this comment sheet during today's public meeting or no later than Friday November 5, 2004 to Mike Pattie, CIP Coordinator, at Lane County Public Works Dept., 3040 N. Delta Hwy., Eugene, OR 97408-1696. For more information, call (541) 682-6949.

**PROJECT:** Jasper-Lowell Road Improvement

Name ERIK PETERSEN

Address US Army Corps of Engineers

Mailing Address PO Box 429

Lowell, OR 97452

Phone 541-937-2131

1. In general, do you support the improvement of Jasper-Lowell road?  
(Marking "Do Not Support" indicates support for "No-Build" design alternative)

Yes

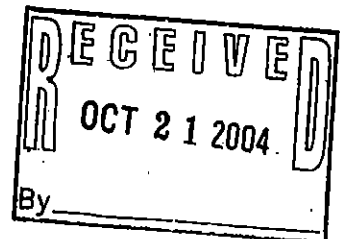
Support with conditions  
(please explain in Comments section)

Do Not Support  
(please explain in Comments section)

2. Is there another option you feel we should consider? Please explain below.

Comments: GENERALLY SUPPORT AS PLANNED.

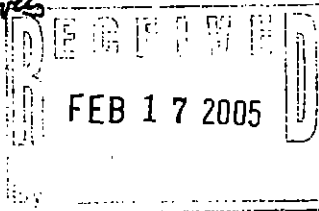
(continue on back)



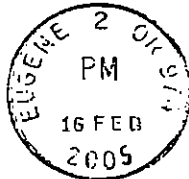
Dear Mr. Pattle

I Glen R Silvers at 180 S Pioneer St  
approve the proposed Jansen - Lowell Road  
Improvement Project as stated in the January  
28<sup>th</sup> information packet that was sent out to  
property holders adjacent to this project.

Thank you  
Glen R Silvers



Glen Silvers  
PO Box 293  
Lowell, OR 97452



Lane County Public Works  
Attn: Michael A. Pattle  
3040 North Delta Highway  
Eugene OR 97408-1696



## ROADS ADVISORY COMMITTEE

December 1, 2004  
Goodson Room  
5:45 p.m.

**MEMBERS PRESENT:** Pete Maury, Jody Ogle, Tom Poage, Leo Stapleton

**MEMBERS ABSENT:** Don McClure, Jack Radabaugh, Rex Redmon

**B/CC PRESENT:** Anna Morrison

**STAFF PRESENT:** Ollie Snowden, Fred Willer, Howard Schussler, Bill Morgan, Mike Pattle, Jason Lien, Lee Klemp, Tanya Heaton, Vonnie Rainwater

Stapleton called the meeting to order at 5:45 p.m.

I. **PUBLIC COMMENT** – None

II. **APPROVAL OF MINUTES**

**Motion:** Maury moved to approve the minutes of October 27, 2004. Ogle seconded. All present voted in favor and motion carried.

III. **GIS PRESENTATION**

Snowden gave a brief overview of the GIS system and introduced Lee Klemp.

Klemp gave a Power Point presentation explaining what the Geographic Information System (GIS) does and showed what TransMap can do using the geographic data. This information has the potential to benefit other sections of Public Works and other departments especially the Sheriff's Office.

IV. **ROAD FUND FINANCIAL FORECAST**

Snowden stated that the Board of Commissioners is working with the Legislation delegation to encourage reauthorization of the Secure Rural Schools and Community Self Determination Act, which expires in 2006. The Legislative delegation is trying to get Congress to look at it early; some are optimistic that they will look at it in 2005 and will reauthorize it but don't know to what level.

Snowden distributed a copy of this packet material on Road Fund Review being presented to the Board on December 15. He indicated that the Board has been meeting with the cities asking them to send letters to the Legislative delegation urging that the Act be reauthorized.

Snowden indicated that the County has received requests from other agencies to fund CIP projects: 1) \$2 million from ODOT for Petersen Tunnel turn lane; 2) \$350,000 from ODOT for Mill Road turn lane off Hwy. 58; 3) \$40,000 from LTD for right turn lane on MLK Parkway; 4) \$40,000 from Veneta for turn lane into industrial park. He added that he was aware of two unofficial requests from Eugene for reconstruction of Crest Drive and pay Eugene's share of LRAPA dues.

Snowden reviewed scenarios showing 75% and 100% reauthorization. If the Act is not reauthorized, Federal Timber Receipts will revert to actual harvests resulting in dramatic reduction in revenues. The County is expecting personnel costs to increase by 8% due to PERS,

medical benefits and merit raises. Under Attachment 1 (75%), there is no money left for CIP projects in FY 07/08 if the Act is not reauthorized.

Snowden stated that he will be recommending to the Board that they: 1) continue to seek reauthorization of the Act, 2) delete an existing project of equal cost if they want to consider adding any new project(s), 3) assemble the CIP to more closely fit funding that could be available under the 100% reauthorization scenario, 4) direct staff to return with options on how to make adjustments to the current operation and CIP project delivery if reauthorized funding becomes clear.

Stapleton stated that he concurred with the recommendation. Maury also agreed.

Snowden stated that Sonny Chickering wants to add \$200,000 each for structural repairs to Dorena and Unity covered bridges that aren't currently in the CIP.

Poage stated that he also supports the recommendations.

V. NEXT MEETING – January 26, 2005

VI. PUBLIC HEARING – JASPER-LOWELL ROAD IMPROVEMENT PROJECT

Stapleton opened the public hearing at 6:30 pm.

Pattle presented an overview of the project and the process leading up to tonight's public hearing. The project originally started as an overlay project; however, the City of Lowell requested reconstruction of the road and adding sidewalks. Replacement of the existing road is scheduled for 2005 at \$470,000. The City will be paying for all of the sewer and water lines.

Ogle asked if she could get a copy of the plans to show what utility poles might be in conflict with the reconstruction.

1. Chuck Spies, City of Lowell, PO Box 490, Lowell, thanked the Department for the project and explained where they are now. The project was delayed to enable the City to replace the water and sewer lines first. He indicated there is lots of support for the project. He suggested not putting in bike lanes if they aren't connected on either end. He preferred to adjust the road width to 11-foot travel lane in order to accommodate 7 foot parking on one side and post for temporary parking for 2 hours or less. He requested that the sidewalk be extended to the causeway since there are plans to upgrade and build an interpretative center at Lowell Covered Bridge. He hopes to have a pedestrian walkway to the interpretative center and extending the sidewalk would help.

Someone asked if there were any assessments involved in this project. Willer replied that there are no assessments; however, if any new sidewalks are added then they would be assessed. Spies added that there are only two property owners along that segment and he would ask the Board to waive any assessments for sidewalks along that section.

Stapleton closed the public hearing.

VII. WEST BOUNDARY ROAD DESIGN CONCEPT


Pattle provided an overview of the project scope and an update on the process.

Ogle expressed concern for road being so close to the reservoir and asked if there's room to relocate utilities. Willer stated that the plan is to use existing road with spot improvements in the curves and most of the work will be on the uphill side.

Commissioner Morrison asked if the cost reduction includes reduction in right-of-way and are the people aware of the right-of-way impacts. Pattle stated that the residents are in favor of the project.

Motion: Ogle moved to recommend the design concept as presented to the Committee for the West Boundary Road project. Maury seconded. All present voted in favor and motion carried.

Meeting adjourned at 7:00 pm.



Vonnie Rainwater  
Recording Secretary

# ROADS ADVISORY COMMITTEE

2004  
Year

MEMBER	JAN.	FEB.	MAR.	APR.	MAY	JUNE	JULY	AUG.	SEPT.	OCT.	NOV.	DEC.
DATE	28	25	31	None	26	None	28	31	29	27	None	1
Pete Maury	X	X	X		EA		X	X	X	X		X
Don McClure	X	X	X		X		X	EA	X	X		EA
Jody Ogle	X	A	X		X		X	X	A	X		X
Tom Poage	X	X	X		X		X	X	X	X		X
Jack Radabaugh	X	EA	X		X		X	EA	X	X		EA
Rex Redmon	A	X	X		X		X	X	EA	X		EA
Leo Stapleton	X	X	X		X		X	EA	X	X		A

A = Absent  
EA = Excused Absence

X = Present  
NM = New Member

R = Resigned